



OFFICE *of the* ATTORNEY GENERAL  
GREG ABBOTT

May 16, 2003

Mr. G. Chadwick Weaver  
First Assistant City Attorney  
City of Midland  
P.O. Box 1152  
Midland, Texas 79702-1152

OR2003-3319

Dear Mr. Weaver:

You ask whether certain information is subject to required public disclosure under chapter 552 of the Government Code. Your request was assigned ID# 181201.

The City of Midland (the "city") received a request for "back records" of water bills for a specified address allegedly owned by the requestor. You claim that the requested information is excepted from disclosure under section 552.101 of the Government Code in conjunction with section 182.052 of the Utilities Code. We have considered the exception you claim and reviewed the submitted information.

Section 552.101 excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." This section encompasses information protected by other statutes. Section 182.052 of the Utilities Code provides in relevant part:

(a) Except as provided by Section 182.054, a government-operated utility may not disclose personal information in a customer's account record, or any information relating to the volume or units of utility usage or the amounts billed to or collected from the individual for utility usage, if the customer requests that the government-operated utility keep the information confidential. However, a government-operated utility may disclose information related to the customer's volume or units of utility usage or amounts billed to or collected from the individual for utility usage if the primary source of water for such utility was a sole-source designated aquifer.

“Personal information” under section 182.052(a) means an individual’s address, telephone number, or social security number. Util. Code § 182.051(4). Water service is included in the scope of utility services covered by section 182.052. Util. Code § 182.051(3). We note that the account record at issue contains an address, a social security number, and information relating to the volume or units of utility usage and the amounts billed to or collected from a customer for utility usage.

We first address the public availability of the address and social security number appearing in the submitted utility account records. You state, and provide documentation showing, that the customer at issue requested that “personal information” in utility account records be kept confidential. Based on the information you provided, we determine that the city must withhold the customer’s address and social security number under section 552.101 of the Government Code in conjunction with section 182.052(a) of the Utilities Code.<sup>1</sup>

We next address the public availability of the volume or units of utility usage and the amounts billed to or collected from the customer for water service at the specified address. We are unable to determine from the information provided whether the customer at issue timely requested that water usage and billing information be kept confidential. Furthermore, section 182.052(a) of the Utilities Code provides that the utility may disclose a customer’s water usage and billing information, notwithstanding the customer’s request for confidentiality, if the primary source of water for such utility is a sole-source designated aquifer. We are also unable to determine from the information provided whether the primary source of water for the city’s utility is a sole-source designated aquifer. Therefore, we make the following determination: if the primary source of water for the city utility is not a sole-source designated aquifer, and if the customer at issue requested that water usage and billing information be kept confidential prior to the date the city received the present request, we determine that such information is confidential under section 182.052 of the Utilities Code and must be withheld. *See* Open Records Decision No. 625 (1994) (construing statutory predecessor). If, however, the primary source of water is a sole-source aquifer, and the customer timely requested that water usage and billing information be kept confidential, the city has the discretion to release water usage and billing information, notwithstanding the customer’s request for confidentiality. Finally, in either circumstance, if the customer at issue did not timely elect to keep water usage and billing information confidential, then the city must release water usage and billing information to the requestor. We have marked water usage and billing information that may be confidential pursuant to 182.052(a) of the Utilities Code.

Lastly, we note that the submitted documents contain information that may be protected under section 552.130 of the Government Code. Section 552.130 provides in relevant part:

- (a) Information is excepted from the requirement of Section 552.021 if the information relates to:

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<sup>1</sup>We note that none of the exceptions to confidentiality listed in section 182.054 apply in this instance.

- (1) a motor vehicle operator's or driver's license or permit issued by an agency of this state; [or]
- (2) a motor vehicle title or registration issued by an agency of this state[.]

You must withhold the driver's license number we have marked, if the driver's license to which it relates was issued by an agency of the State of Texas, under section 552.130.

In summary, the city must withhold the customer's address and social security number under section 552.101 of the Government Code in conjunction with section 182.052(a) of the Utilities Code. If the primary source of water for the city utility is not a sole-source aquifer and the customer timely elected to keep water usage and billing information confidential, then the city must withhold water usage and billing information under section 552.101 in conjunction with section 182.052. If the primary source of water for the city utility is a sole-source aquifer and the proper timely election was made, the city has the discretion to release water usage and billing information. If the customer at issue did not timely request to keep utility account information confidential, the city must release water usage and billing information to the requestor. We have marked billing information that may be confidential under section 552.101 in conjunction with section 182.052 of the Utilities Code. The city must also withhold the driver's license number in the submitted documents, if the driver's license to which the number relates was issued by an agency of the State of Texas, under section 552.130. The remainder of the submitted information must be released to the requestor.

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov't Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must appeal by filing suit in Travis County within 30 calendar days. *Id.* § 552.324(b). In order to get the full benefit of such an appeal, the governmental body must file suit within 10 calendar days. *Id.* § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. *Id.* § 552.321(a).

If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, within 10 calendar days of this ruling, the governmental body will do one of the following three things: 1) release the public

records; 2) notify the requestor of the exact day, time, and place that copies of the records will be provided or that the records can be inspected; or 3) notify the requestor of the governmental body's intent to challenge this letter ruling in court. If the governmental body fails to do one of these three things within 10 calendar days of this ruling, then the requestor should report that failure to the attorney general's Open Government Hotline, toll free, at (877) 673-6839. The requestor may also file a complaint with the district or county attorney. *Id.* § 552.3215(e).

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can appeal that decision by suing the governmental body. *Id.* § 552.321(a); *Texas Dep't of Pub. Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the Texas Building and Procurement Commission at (512) 475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. We note that a third party may challenge this ruling by filing suit seeking to withhold information from a requestor. Gov't Code § 552.325. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Sincerely,



Heather Pendleton Ross  
Assistant Attorney General  
Open Records Division

HPR/sdk

Ref: ID# 181201

Enc: Submitted documents

c: Mr. Michael Deutsch  
3801 East US Highway 80, Sp25  
Midland, Texas 79706  
(w/o enclosures)