



ATTORNEY GENERAL OF TEXAS
GREG ABBOTT

March 4, 2008

Ms. Zindia Thomas
Assistant Attorney General
Public Information Coordinator
Office of the Attorney General
P.O. Box 12548
Austin, Texas 78711-2548

OR2008-02907

Dear Ms. Thomas:

You ask whether certain information is subject to required public disclosure under chapter 552 of the Government Code. Your request was assigned ID# 303947.

The Office of the Attorney General (the "OAG") received a request for the investigation concerning the requestor's mother. The OAG asserts the information is excepted from disclosure pursuant to sections 552.101, 552.108, 552.130, 552.137, and 552.147 of the Government Code. We have considered the exceptions the OAG claims and have reviewed the submitted representative sample of documents.¹ We have also received and considered the requestor's comments. *See* Gov't Code § 552.304 (interested party may submit written comments as to availability of requested information).

Section 552.101 of the Government Code excepts from disclosure information considered to be confidential by law, either constitutional, statutory, or by judicial decision. *See* Gov't Code § 552.101. Section 552.101 encompasses information that is protected from disclosure by other statutes such as section 242.127 of the Health and Safety Code. Subchapter E of

¹We assume that the representative sample of records submitted to this office is truly representative of the requested records as a whole. *See* Open Records Decision Nos. 499 (1988), 497 (1988). This open records letter does not reach and, therefore, does not authorize the withholding of any other requested records to the extent that those records contain substantially different types of information than that submitted to this office.

chapter 242 of the Health and Safety Code concerns reports of abuse and neglect at convalescent and nursing homes and related institutions. *See* Health & Safety Code §§ 242.121 *et seq.* Section 242.127 provides:

A report, record, or working paper used or developed in an investigation made under [subchapter E, chapter 242 is] . . . confidential and may be disclosed only for purposes consistent with the rules adopted by the [Texas Department of Aging and Disability Services] or the designated agency. The report, record, or working paper . . . shall be disclosed to a law enforcement agency as necessary to permit the law enforcement agency to investigate a report of abuse or neglect or other complaint in accordance with Section 242.135.

Id. § 242.127.

The OAG's Medicaid Fraud Control Unit ("MFCU") is charged under federal law with conducting "a Statewide program for investigating and prosecuting (or referring for prosecution) violations of all applicable State laws pertaining to fraud in the administration of the Medicaid program, the provision of medical assistance, or the activities of providers of medical assistance under the State Medicaid plan" and reviewing "abuse or neglect of patients in health care facilities receiving payments under the State Medicaid plan . . ." *See* 42 C.F.R. § 1007; *see also* 42 U.S.C. § 1396. The OAG states the requested documents consist of reports, records, or working papers used or developed in an investigation under subchapter E that the MFCU conducted concerning alleged abuse or neglect at a nursing home. The OAG further states the MFCU has not promulgated any rules permitting release of the information. After reviewing the information, we agree it is confidential under section 242.127 of the Health and Safety Code. The release of this information is governed by section 242.127, which permits release to a law enforcement agency only. Because the requestor is clearly not a law enforcement agency, the OAG may not release the information to the requestor. The OAG therefore must withhold the information pursuant to section 552.101 of the Government Code.²

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov't Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must file suit in

²Because we resolve your request under section 242.127 of the Health and Safety Code, we need not address your remaining claims.

Travis County within 30 calendar days. *Id.* § 552.324(b). In order to get the full benefit of such a challenge, the governmental body must file suit within 10 calendar days. *Id.* § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. *Id.* § 552.321(a).

If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, upon receiving this ruling, the governmental body will either release the public records promptly pursuant to section 552.221(a) of the Government Code or file a lawsuit challenging this ruling pursuant to section 552.324 of the Government Code. If the governmental body fails to do one of these things, then the requestor should report that failure to the attorney general's Open Government Hotline, toll free, at (877) 673-6839. The requestor may also file a complaint with the district or county attorney. *Id.* § 552.3215(e).

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can challenge that decision by suing the governmental body. *Id.* § 552.321(a); *Texas Dep't of Pub. Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the Office of the Attorney General at (512) 475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Sincerely,



Yen-Ha Le
Assistant Attorney General
Open Records Division

YHL/sdk

Ref: ID# 303947

Enc. Submitted documents

c: Ms. Vicki Oliver
2200 West Hampton
Gladewater, Texas 75647
(w/o enclosures)