



ATTORNEY GENERAL OF TEXAS
GREG ABBOTT

May 14, 2010

Ms. P. Armstrong
Assistant City Attorney
Criminal Law and Police Division
City of Dallas
1400 South Lamar
Dallas, Texas 75215

OR2010-06944

Dear Ms. Armstrong:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 379463 (Dallas Open Records Request Nos. 2010-1907 and 2010-1918).

The Dallas Police Department (the "department") received two requests for information relating to a specified incident. You claim that the requested information is excepted from disclosure under sections 552.101 and 552.108 of the Government Code. We have considered the exceptions you claim and reviewed the submitted information.

Section 552.101 of the Government Code excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." Gov't Code § 552.101. Section 552.101 encompasses the doctrine of common-law privacy, which protects information if it (1) contains highly intimate or embarrassing facts, the publication of which would be highly objectionable to a reasonable person, and (2) is not of legitimate concern to the public. *Indus. Found. v. Tex. Indus. Accident Bd.*, 540 S.W.2d 668, 685 (Tex. 1976). In Open Records Decision No. 393 (1983), this office concluded that, generally, only that information which either identifies or tends to identify a victim of sexual assault or other sex-related offense may be withheld under common law privacy; however, because the identifying information was inextricably intertwined with other releasable information, the governmental body was required to withhold the entire report. In this instance, the requestors know the identity of the alleged sexual assault victim. Thus, withholding only the alleged victim's identity or certain details of the incident from the requestors would not preserve the subject individual's common-law right of privacy.

Therefore, the submitted information is confidential in its entirety under section 552.101 of the Government Code in conjunction with common-law privacy.

However, we note one or both of the requestors may be an authorized representative of the sexual assault victim. A person or a person's authorized representative has a special right of access to private information concerning that person under section 552.023 of the Government Code. *See* Gov't Code § 552.023(a); Open Records Decision No. 481 at 4 (1987) (privacy theories not implicated when individual or individual's authorized representative requests information concerning that individual). Therefore, if one or both of the requestors is the victim's authorized representative, then the department may not withhold the submitted information from the authorized representative under section 552.101 in conjunction with common-law privacy. In that event, we will address your remaining argument against disclosure. However, if a requestor is not the victim's authorized representative, then the department must withhold the submitted information from that requestor under section 552.101 of the Government Code in conjunction with common-law privacy.

Section 552.108(a)(1) excepts from disclosure "[i]nformation held by a law enforcement agency or prosecutor that deals with the detection, investigation, or prosecution of crime . . . if . . . release of the information would interfere with the detection, investigation, or prosecution of crime[.]" Gov't Code § 552.108(a)(1). A governmental body that claims an exception to disclosure under section 552.108 must reasonably explain how and why this exception is applicable to the information at issue. *See id.* § 552.301(e)(1)(A); *Ex parte Pruitt*, 551 S.W.2d 706 (Tex. 1977). You state the submitted report pertains to a pending criminal investigation. Based on your representation and our review, we conclude that section 552.108(a)(1) is generally applicable to the information at issue. *See Houston Chronicle Publ'g Co. v. City of Houston*, 531 S.W.2d 177 (Tex. Civ. App.—Houston [14th Dist.] 1975), *writ ref'd n.r.e. per curiam*, 536 S.W.2d 559 (Tex. 1976) (court delineates law enforcement interests that are present in active cases).

However, we note, and you acknowledge, section 552.108 does not except from disclosure basic information about an arrested person, an arrest, or a crime. Gov't Code § 552.108(c). Section 552.108(c) refers to the basic front-page information held to be public in *Houston Chronicle*. *See* 531 S.W.2d at 186-87; Open Records Decision No. 127 at 3-4 (1976) (summarizing types of information deemed public by *Houston Chronicle*). Thus, with the exception of basic information which must be released, the department may withhold the submitted report under section 552.108(a)(1) of the Government Code.

In summary, if one or both of the requestors is not the authorized representative of the individual whose privacy is implicated, then the department must withhold the submitted report in its entirety under from a requestor who is not an authorized representative section 552.101 of the Government Code in conjunction with common-law privacy. If a requestor is the individual's authorized representative, then with the exception of basic

information that must be released to that requestor, the department may withhold the submitted report from the authorized representative under section 552.108(a)(1) of the Government Code.¹

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at http://www.oag.state.tx.us/open/index_orl.php, or call the Office of the Attorney General's Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act must be directed to the Cost Rules Administrator of the Office of the Attorney General, toll free, at (888) 672-6787.

Sincerely,



Tamara Wilcox
Assistant Attorney General
Open Records Division

TW/dls

Ref: ID# 379463

Enc. Submitted documents

c: Requestor
(w/o enclosures)

¹We note that because a requestor would have special right of access to information that would otherwise be confidential in this instance, the department must again seek a decision from this office if it receives another request for the same information from another requestor.