



ATTORNEY GENERAL OF TEXAS  
GREG ABBOTT

November 6, 2013

Ms. Alexis G. Allen  
For the City of Lancaster  
Nichols, Jackson, Dillard, Hager & Smith, L.L.P.  
1800 Lincoln Plaza  
500 North Akard Street  
Dallas, Texas 75201

OR2013-19411

Dear Ms. Allen:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 504900 (Reference No. 62058).

The Lancaster Police Department (the "department"), which you represent, received a request for information pertaining to a specified incident. You claim the submitted information is excepted from disclosure under section 552.101 of the Government Code. We have considered the exception you claim and reviewed the submitted information.

Section 552.101 of the Government Code excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." Gov't Code § 552.101. Section 552.101 encompasses information protected by other statutes, such as section 58.007 of the Family Code. The relevant language of section 58.007 reads as follows:

(c) Except as provided by Subsection (d), law enforcement records and files concerning a child and information stored, by electronic means or otherwise, concerning the child from which a record or file could be generated may not be disclosed to the public and shall be:

(1) if maintained on paper or microfilm, kept separate from adult files and records;

(2) if maintained electronically in the same computer system as records or files relating to adults, be accessible under controls that are separate and distinct from controls to access electronic data concerning adults; and

(3) maintained on a local basis only and not sent to a central state or federal depository, except as provided by Subchapters B, D, and E.

...

(e) Law enforcement records and files concerning a child may be inspected or copied by a juvenile justice agency as that term is defined by Section 58.101, a criminal justice agency as that term is defined by Section 411.082, Government Code, the child, and the child's parent or guardian[.]

...

(j) Before a child or a child's parent or guardian may inspect or copy a record or file concerning the child under Subsection (e), the custodian of the record or file shall redact:

...

(2) any information that is excepted from required disclosure under Chapter 552, Government Code, or other law.

Fam. Code § 58.007(c), (e), (j)(2). Juvenile law enforcement records relating to delinquent conduct that occurred on or after September 1, 1997, are confidential under section 58.007. *See id.* § 51.03(a) (defining "delinquent conduct" for purposes of Fam. Code title 3). For purposes of section 58.007(c), "child" means a person who is ten years of age or older and under seventeen years of age. *See id.* § 51.02(2). Upon review, we find the submitted information involves juvenile delinquent conduct that occurred after September 1, 1997. Thus, this information is subject to section 58.007. We note the submitted information reveals the requestor is the foster parent of the juvenile offender listed in the report. Section 58.007(e) allows a child's guardian access to the child's law enforcement records. *See id.* § 58.007(e). Section 51.02(4) of the Family Code defines a guardian as "the person, who, under court order, is the guardian of the person of the child or public or private agency with whom the child has been placed by the court." *Id.* § 51.02(4). We understand foster children are generally under the conservatorship of the Texas Department of Family and Protective Services ("DFPS"), and the courts may order certain parties, such as

foster parents, to provide certain care and to have certain responsibilities. *See, e.g., id.* §§ 161.207-208, 263.001, 264.122, 266.001, 266.004. The requestor's rights as a guardian of the foster child at issue are to be determined by order of the court and as approved by DFPS. Accordingly, if the department determines the requestor is not the guardian of the foster child for purposes of section 58.007, then the submitted information is confidential under section 58.007(c), and the department must withhold the submitted information in its entirety under section 552.101 of the Government Code. If the department determines the requestor is the guardian of the foster child for purposes of section 58.007, then the requestor has a right to inspect information under section 58.007(e). *Id.* § 58.007(e). However, section 58.007(j)(2) provides information subject to any other exception to disclosure under the Act or other law must be redacted. *See id.* § 58.007(j)(2). Thus, we will address your remaining argument under section 552.101 of the Government Code.

We understand you to claim the submitted information is subject to the doctrine of common-law privacy, which is also encompassed by section 552.101 of the Government Code. Common-law privacy protects information that (1) contains highly intimate or embarrassing facts, the publication of which would be highly objectionable to a reasonable person, and (2) is not of legitimate concern to the public. *Indus. Found. v. Tex. Indus. Accident Bd.*, 540 S.W.2d 668, 685 (Tex. 1976). Types of information considered intimate and embarrassing by the Texas Supreme Court are delineated in *Industrial Foundation*. *Id.* at 683. Additionally, this office has concluded some kinds of medical information are generally highly intimate or embarrassing. *See* Open Records Decision No. 455 (1987). We find that the department would normally have to withhold some of the submitted information under common-law privacy. However, as the guardian of the foster child with the privacy interest, the requestor has a special right of access to information that would ordinarily be withheld to protect the minor's common-law privacy, and such information cannot be withheld from her on that basis. *See* Gov't Code § 552.023(b) (governmental body may not deny access to person to whom information relates or person's agent on grounds that information is considered confidential by privacy principles). Accordingly, the department may not withhold any of the submitted information pursuant to section 552.101 of the Government Code on the basis of common-law privacy.

In summary, if the department determines the requestor is not the guardian of the foster child for purposes of section 58.007 of the Family Code, then the submitted information is confidential under section 58.007(c), and the department must withhold the submitted information in its entirety under section 552.101 of the Government Code. If the department determines the requestor is the guardian of the foster child, then the requestor may inspect or copy the submitted information pursuant to section 58.007(e) of the Family Code.<sup>1</sup>

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<sup>1</sup>Because the requestor may have a right of access to information that otherwise would be excepted from release under the Act, the department must again seek a decision from this office if it receives a request for this information from a different requestor.

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at [http://www.texasattorneygeneral.gov/open/orl\\_ruling\\_info.shtml](http://www.texasattorneygeneral.gov/open/orl_ruling_info.shtml), or call the Office of the Attorney General's Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act may be directed to the Office of the Attorney General, toll free, at (888) 672-6787.

Sincerely,



Cynthia G. Tynan  
Assistant Attorney General  
Open Records Division

CGT/akg

Ref: ID# 504900

Enc. Submitted documents

c: Requestor  
(w/o enclosures)